

**COMMONWEALTH OF VIRGINIA**  
**BOARD OF EDUCATION**  
**RICHMOND, VIRGINIA**  
**Board Retreat**  
**April 23, 2024**

The Board of Education (“Board”) convened in a business meeting on April 23, 2024, at Old City Hall, 1001 East Broad Street, Richmond, VA 23219, with the following members present:

Mrs. Grace Creasey, President  
Mrs. Mashea Ashton  
Mr. Andy Rotherham  
Mr. Dale Sturdifen  
Mrs. Debbie Kilgore

Mr. Bill Hansen, Vice President (remote)  
Ms. Anne Holton  
Dr. Amber Northern  
Dr. H. Alan Seibert  
Dr. Lisa Coons, Superintendent of Public Instruction

President Creasey called the meeting to order at 9:00 a.m. and welcomed Board members, staff, and visitors to the meeting. President Creasey approved the remote participation of Mr. Hansen under the Board Bylaws and § 2.2-3708.3(B)(3) of the Code of Virginia because their principal residences are more than 60 miles from the meeting location.

The session was open to the public. No public comment was accepted. No votes were taken.

The agenda and retreat materials can be found on [the Board’s page on the VDOE website](#).

***Item A: Presentation and Discussion on Accreditation and Accountability***

Katie Carroll, Deputy Superintendent of School Performance and Support, along with Anne Hyslop and Chad Aldeman, provided an overview of the Guiding Principles, a timeline and decisions/actions to date, an overview of Regulatory/ESSA Outcomes, a summary of feedback, and an overview of what comes next. The material for this item can be found on [the Board’s page on the VDOE website](#).

***Item B: Virginia Support Framework***

Dr. Lisa Coons, Superintendent of Public Instruction, presented this item to the Board. The Virginia Support Framework (VSF) is deeply grounded in evidence and research that demonstrates a “best in class” model for supporting school divisions. VDOE will ensure

coherence across teams to provide tiered support for school divisions based on demonstrated need. The material for this item can be found on [the Board's page on the VDOE website](#).

***Item C: Update on the Implementation of Memorandums of Understanding Between the Board of Education and Identified Divisions***

Dr. Quentin Ballard, Director of School Quality, presented this item to the Board. Dr. Ballard has been working with Petersburg City Public Schools and gave an update on their progress, including maintaining weekly touchpoints and support calls and meeting with division level leadership to identify what supports are needed. They are also working collaboratively with school leadership to provide support with teacher licensure and staffing. The material for this item can be found on [the Board's page on the VDOE website](#).

***Item D: Board Work Plan***

Jim Chapman, Director of Board Relations, presented this item to the Board. This presentation was at the request of the Board in order to discuss further the Board's Work Plan, which was developed by staff at the Virginia Department of Education ("VDOE") as a planning resource. On December 12, 2023, the Board of Education approved its Comprehensive Plan 2024–2029. The plan describes the Board's priorities and goals to achieve the objectives of public education in Virginia and to accomplish the Board's mission. During discussion on the Comprehensive Plan, members of the Board indicated that it would be helpful for VDOE staff to develop a Work Plan for the coming year. A draft of the Work Plan was circulated to the members of the Board in early March 2024. The Board discussed the Board's Work Plan in greater detail.

**Closed Session**

Dr. Northern made a motion to enter into a Closed Session in accordance with Sections § 2.2-3711 and/or 2.2-3712 of the Code of Virginia, the Virginia Freedom of Information Act, and specifically under the following enumerated subsection, the following item: Subsection 8a:

8a. Consultation with legal counsel employed or retained by a public body regarding specific legal matters requiring the provision of legal advice by such counsel. Nothing in this subdivision shall be construed to permit the closure of a meeting merely because an attorney representing the public body is in attendance or is consulted on a matter.

And that Deb Love, legal counsel to the Virginia Board of Education, as well as staff members whose presence would aid in this matter, participate in the closed meeting. The motion was properly seconded and carried unanimously. The Board went into closed session at 3:28 pm. Dr. Northern made a motion that the Board reconvened in open session at 4:27 p.m.

President Creasey made a motion that the Board certify by roll-call vote that, to the best of each member's knowledge, (i) only public business matters lawfully exempt from open meeting requirements under Chapter 32 of Title 2.2 of the Code of Virginia and (ii) only such public business matters as were identified in the motion by which the closed meeting was convened were heard, discussed or considered.

Board roll call:

- Ms. Creasey-aye
- Mr. Rotherham-aye
- Ms. Kilgore-aye
- Mr. Hansen-absent
- Dr. Seibert-aye
- Dr. Northern-aye
- Ms. Holton-aye
- Ms. Ashton-aye
- Mr. Sturdifen-aye

**ADJOURNMENT OF THE BOARD RETREAT**

There being no further business of the Board, President Creasey adjourned the business meeting at 4:30 pm.

Mrs. Grace Turner Creasey, M.Ed.  
President of the Board of Education

**COMMONWEALTH OF VIRGINIA**  
**BOARD OF EDUCATION**  
**RICHMOND, VIRGINIA**  
**APRIL 24, 2024**

The Board of Education (“Board”) convened in a special meeting on April 24, 2024, at the Old City Hall, 1001 East Broad Street, Richmond, VA 23219, with the following members present:

Mrs. Grace Creasey, President  
Mrs. Mashea Ashton  
Mr. Andy Rotherham  
Mr. Dale Sturdifen  
Mrs. Debbie Kilgore

Ms. Anne Holton  
Dr. Amber Northern  
Dr. Alan Seibert  
Dr. Lisa Coons, State Superintendent of Public Instruction

**CLOSED SESSION**

The Board convened on Wednesday, April 24, 2024, at 9:00 a.m., for the purpose of considering disciplinary cases related to teacher licensure. Dr. Northern made a motion to enter into a Closed Session in accordance with § 2.2-3711 and 2.2-3712 of the Code of Virginia, under the following enumerated subsection:

Subsection 40: Discussion or consideration by the Board of Education of information relating to the denial, suspension, or revocation of teacher licenses subject to the exclusion in subdivision 11 of § 2.2-3705.3.

And that Deb Love and Abigail Gump, legal counsel to the Virginia Board of Education, as well staff members, whose presence would aid in this matter, participate in the closed meeting. The motion was properly seconded and carried unanimously. The Board went into closed session at 9:00 am. Dr. Northern made a motion that the Board reconvened in open session.

President Creasey made a motion that the Board certify by roll-call vote that, to the best of each member’s knowledge, (i) only public business matters lawfully exempt from open meeting requirements under Chapter 37 of Title 2.2 of the Code of Virginia and (ii) only such public business matters as were identified in the motion by which the closed meeting was convened were heard, discussed or considered.

Board roll call:

- Dr. Northern - aye
- Dr. Seibert - aye
- Mr. Rotherham - aye
- Ms. Kilgore - aye

- Mr. Sturdifen - aye
- Ms. Ashton - aye
- Mrs. Creasey - aye
- Ms. Holton - aye

Ms. Holton made a motion to suspend the license of Joseph Lee Edmunds, Jr. for a period of sixty days, with reinstatement contingent upon satisfying the following provisions: completion of de-escalation, seclusion and restraint training. The motion was properly seconded and carried with the following votes:

- Dr. Northern – nay
- Dr. Seibert - aye
- Mr. Rotherham - aye
- Ms. Kilgore - nay
- Mr. Sturdifen - nay
- Ms. Ashton - aye
- Mrs. Creasey - aye
- Ms. Holton - aye

Mr. Sturdifen made a motion to deny the license of Ingris Katherine Coronado. The motion was properly seconded and carried unanimously.

Ms. Ashton made a motion to issue the license in Case 2023-059. The motion was properly seconded and carried unanimously.

Ms. Kilgore made a motion to issue the license in Case 2023-033. The motion was properly seconded and carried unanimously.

Mr. Sturdifen made a motion to revoke the license of Renee Gustavo Villa. The motion was properly seconded and carried unanimously.

### **WORK SESSION**

The Board convened in a work session on Wednesday, April 24, 2024, at 1:30 p.m. The agenda and meeting materials can be found on [the Board's page on the VDOE website](#). The topics discussed included presentations on school models for ESSA decision making, school construction grant awards and updates on the status of several lab school applications. No votes were taken.

### **DINNER MEETING**

The Board met for a public dinner on Wednesday, April 24, 2024, 6:15 p.m., at The Native Plate restaurant. No votes were taken. The dinner event ended at 8:30 p.m.

**COMMONWEALTH OF VIRGINIA**  
**BOARD OF EDUCATION**  
**RICHMOND, VIRGINIA**  
**April 25, 2024**

The Board of Education (“Board”) convened in a business meeting on April 25, 2024, at Old City Hall, 1001 East Broad Street, Richmond, VA 23219, with the following members present:

Mrs. Grace Creasey, President  
Mrs. Mashea Ashton (remote)  
Mr. Andy Rotherham  
Mr. Dale Sturdifen  
Mrs. Debbie Kilgore

Mr. Bill Hansen, Vice President (remote)  
Ms. Anne Holton  
Dr. Amber Northern  
Dr. H. Alan Seibert  
Dr. Lisa Coons, Superintendent of Public Instruction

President Creasey called the meeting to order at 9:00 a.m. and welcomed Board members, staff, and visitors to the meeting. President Creasey approved the remote participation of Mr. Hansen and Mrs. Ashton under the Board Bylaws and § 2.2-3708.3(B)(3) of the Code of Virginia because their principal residences are more than 60 miles from the meeting location.

**MOMENT OF SILENCE**

President Creasey asked for a moment of silence.

**PLEDGE OF ALLEGIANCE**

The recitation of the Pledge of Allegiance followed the moment of silence.

**APPROVAL OF THE AGENDA**

Dr. Seibert motioned to approve the agenda. The motion was properly seconded and carried unanimously.

**APPROVAL OF MINUTES**

Mr. Sturdifen motioned to approve the meeting minutes of January meetings of the Board as presented. The motion was properly seconded and carried unanimously.

**PUBLIC COMMENT**

- Scott Brabrand of the Virginia Association of School Superintendents encouraged the Board to continue to review feedback concerning the school performance and support

framework and highlighted 8 key points from VASS. Thanked Board for continued partnership.

- Keith Martin of the VA Chamber of Commerce offered comments concerning the school performance and support framework.
- Cheryl Binkley of 4 Public Education expressed concern about the accountability management models.
- Jenna Alexander of the Virginia PTA and parent of a child in Loudon County Public Schools expressed concerns about the proposed accountability framework.
- Michael Bolling of Stafford County Public Schools expressed concerns regarding VDOE's implementation of legislative mandates.
- Rodney Jordan of the VSBA's task force on students in schools in challenging environments spoke concerning positive outcomes for students in challenging environments, the proposed accountability framework, and invited the board to a joint conversation with the task force.
- Dr. Candace Lucas spoke on behalf of special education students.
- Todd Truitt, a parent from Arlington, Virginia, expressed support for the advanced course middle school readiness factor and support for the accreditation and accountability framework in general.

#### **CONSENT AGENDA**

***A. First and Final Review to Certify a List of Qualified Persons for the Office of Division Superintendent of Schools***

***B. First and Final Review of Financial Report on Literary Fund and Updates to the First Priority Waiting List***

***C. First and Final Review of Change to the 2024 Calendar of the Board of Education***

***D. Final Review of Applications for Alternative Accreditation Plans for Special Purpose Schools***

***E. Final Review of Notice of Intended Regulatory Action for Virginia's Early Childhood Unified Measurement and Improvement System (VQB5)***

***F. Final Review of Virginia Student Reading Plan Template***

***G. Final Review of Virginia Literacy Act Intervention Instructional Program Guide and Supplemental Instructional Program Guide***

The material for these items can be found on [the Board's page on the VDOE website](#).

Mr. Rotherham made a motion to approve the Consent Agenda. The motion was properly seconded and carried unanimously.

## **ACTION/DISCUSSION ITEMS**

### **H. Presentation From the Student Advisory Board**

The material for this item can be found on the [Board's page on the VDOE website](#).

### **I. First and Final Review of Nominations to Board of Education Advisory Committees**

Jim Chapman, Director of Board Relations, presented this item to the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

Mr. Sturdifen made a motion to waive first review and approve the recommended nominees to fill the vacancies and expiring positions on ABTEL, ECAC, and VCAL. The motion was properly seconded and carried unanimously.

### **J. First and Final Review of College Partnership Laboratory School Application from Emory and Henry College, Old Dominion University – Newport News, Old Dominion University – Chesapeake, and Paul D. Camp Community College**

Dr. Andy Armstrong, Assistant Superintendent of Strategic Innovation, presented this item for consideration by the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

Mr. Rotherham made a motion to waive first review and approve the laboratory school applications for Items J, M, N, and O as a block with the following conditions:

- Item J – Emory and Henry College: for five years with annual reviews and to delegate to the President and the Superintendent final negotiation of the lab school contract, including awarding start-up funds and up to \$3,850,000 in per-pupil funding from the College Partnership Laboratory School Fund in accordance with the Board's *Guidelines*;
- Item M – Old Dominion University – Newport News: for five years with annual reviews and to delegate to the President and the Superintendent final negotiation of the lab school contract, including awarding start-up funds and up to \$2,205,000 in per-pupil funding from the College Partnership Laboratory School Fund in accordance with the Board's *Guidelines*
- Item N – Old Dominion University – Chesapeake: for five years with annual reviews and to delegate to the President and the Superintendent final negotiation of the lab school contract, including awarding start-up funds and up to \$5,900,000 in per-pupil funding from the College Partnership Laboratory School Fund in accordance with the Board's *Guidelines*; and
- Item O – Paul D. Camp Community College: for five years with annual reviews and to delegate to the President and the Superintendent final negotiation of the lab school contract, including awarding start-up funds and up to \$1,728,000 in per-pupil funding



from the College Partnership Laboratory School Fund in accordance with the Board's *Guidelines*.

The motion was properly seconded and carried by majority with the following votes:

- Mr. Rotherham - aye
- Dr. Northern - aye
- Ms. Kilgore - aye
- Mr. Sturdifen - aye
- Ms. Ashton – aye
- Mr. Hansen – aye
- Mrs. Creasey – aye
- Dr. Seibert-aye
- Ms. Holton – nay

***K. First and Final Review of College Partnership Laboratory School Application from George Mason University***

Dr. Andy Armstrong, Assistant Superintendent of Strategic Innovation, presented this item for consideration by the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

Mr. Rotherham made a motion to waive first review and approve the GMU lab school application for five years with annual reviews and to delegate to the President and the Superintendent final negotiation of the lab school contract, including awarding start-up funds and up to \$3,360,000 in per-pupil funding from the College Partnership Laboratory School Fund in accordance with the Board's *Guidelines*. The motion was properly seconded and carried unanimously, with Ms. Holton recusing herself.

***L. First and Final Review of College Partnership Laboratory School Application from Roanoke College***

Dr. Andy Armstrong, Assistant Superintendent of Strategic Innovation, presented this item for consideration by the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

Mr. Rotherham made a motion to waive first review and approve the Roanoke College lab school application for five years with annual reviews and to delegate to the President and the Superintendent final negotiation of the lab school contract, including awarding start-up funds and up to \$2,380,000 in per-pupil funding from the College Partnership Laboratory School Fund

in accordance with the Board's *Guidelines*. The motion was properly seconded and carried by majority with the following votes:

- Mr. Rotherham - aye
- Dr. Northern - aye
- Ms. Kilgore - aye
- Mr. Sturdifen - aye
- Ms. Ashton – aye
- Mr. Hansen – aye
- Mrs. Creasey - aye
- Dr. Seibert-recused himself
- Ms. Holton - nay

***M. First and Final Review of College Partnership Laboratory School Application from Old Dominion University – Newport News***

See block vote on Item J.

***N. First and Final Review of College Partnership Laboratory School Application from Old Dominion University – Chesapeake***

See block vote on Item J.

***O. First and Final Review of College Partnership Laboratory School Application from Paul D, Camp Community College***

See block vote on Item J.

***P. First and Final Review of Virginia Literacy Act Literacy Professional Development List***

Dr. Michelle Wallace, Assistant Superintendent of Instruction, presented this item to the Board.

The material for this item can be found on the [Board's page on the VDOE website](#).

Dr. Seibert made a motion to waive first review and approve to approve LETRS Volume 1 and Orton-Gillingham to be considered as alternatives to the state-prescribed VLP training.

The motion was properly seconded and carried unanimously.

***Q. First Review of the Advisory Board on Teacher Education and Licensure’s Recommendation to Replace Technology Education (5051) with Technology and Engineering Education (5053) with a cut score of 157***

Rob Gilstrap, Assistant Superintendent for Education Preparation, presented this item for consideration to the Board. The material for this item can be found on the [Board’s page on the VDOE website](#).

The Board accepted the item for first review.

***R. Final Review of the Advisory Board on Teacher Education and Licensure’s Recommendation to Approve New Education (Endorsement) Programs***

Rob Gilstrap, Assistant Superintendent for Education Preparation, presented this item for consideration to the Board. The material for this item can be found on the [Board’s page on the VDOE website](#).

Dr. Northern moved to approve for final review the Advisory Board on Teacher Education and Licensure recommendation to approve New Education (Endorsement) Programs The motion was properly seconded and carried unanimously.

***S. First and Final Review of Revisions to the List of 2024-2025 Board of Education Approved Industry Certifications, Occupational Competency Assessments, and Professional Licenses***

Dr. J. Anthony Williams, Director of Career, Technical, and Adult Education, presented this item for consideration by the Board. The material for this item can be found on the [Board’s page on the VDOE website](#).

Mr. Sturdifen made a motion to waive first review and approve the 17 new industry certification examinations, occupational competency assessments, and professional licenses and remove the 63 credentials identified in the item. The motion was properly seconded and carried unanimously.

***T. First and Final Review of the Revision of the Career and Technical Education (CTE) High-Quality Work-Based Learning (HQWBL) Guide***

Dr. J. Anthony Williams, Director of Career, Technical, and Adult Education, presented this item for consideration by the Board. The material for this item can be found on the [Board’s page on the VDOE website](#).

Mr. Seibert made a motion to waive first review and approve the revisions to the *Guide*. The motion was properly seconded and carried unanimously.

***U. First Review of Computer Science Standards of Learning***

Dr. Michelle Wallace, Assistant Superintendent for Instruction, presented this item for consideration to the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

The Board accepted the item for first review.

***V. First Review of Draft Model Policy Concerning Internet Safety***

Dr. Michelle Wallace, Assistant Superintendent for Instruction, presented this item for consideration to the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

The Board accepted the item for first review.

***W. First Review of Guidelines for 2024-2025 of the Early Childhood Unified Measurement and Improvement System (VQB5)***

Jenna Conway, Deputy Superintendent of Early Childhood Care and Education, presented this item for consideration to the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

The Board accepted the item for first review.

***X. First and Final Review of Recommended Grant Awards for School Project Applications Submitted to the School Construction Assistance Program for FY 2024***

Mr. Kent C. Dickey, Deputy Superintendent of Operations and Mr. Vijay Ramnarain, Director of Support Services, presented this item for consideration to the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

Mr. Sturdifen made a motion to waive first review and approve the recommended grant awards for the school projects as detailed in the item. The motion was properly seconded and carried by majority with the following votes:

- Mr. Rotherham - aye
- Dr. Northern - aye
- Ms. Kilgore - aye
- Mr. Sturdifen - aye
- Ms. Ashton – aye
- Mr. Hansen – aye

- Mrs. Creasey - aye
- Dr. Seibert-aye
- Ms. Holton – nay

***Y. First Review of Board of Education Recommendations on Establishing Standards for School Facilities Pursuant to SB 1124***

Mr. Kent C. Dickey, Deputy Superintendent of Operations and Mr. Vijay Ramnarain, Director of Support Services, presented this item for consideration to the Board. The material for this item can be found on the [Board's page on the VDOE website](#).

The Board accepted the Recommendations on Establishing Standards for School Facilities Pursuant to SB 1124 for first review.

**PRESENTATIONS AND WRITTEN REPORTS**

***Z. Written Report of English Textbook and Instructional Materials Approval Process Grades 6-12***

The material for this item can be found on the [Board's page on the VDOE website](#).

***AA. Written of Mathematics Textbook and Instructional Materials Approval Process***

The material for this item can be found on the [Board's page on the VDOE website](#).

***BB. Written Report on Schools Recognized for Exemplar Performance as Required by the Regulations Establishing Standards for Accrediting Public Schools in Virginia (SOA)***

The material for this item can be found on the [Board's page on the VDOE website](#).

**DISCUSSION OF CURRENT ISSUES**

Ms. Creasey stated that Item C on the Consent Agenda included changes to the Board of Education meeting calendar, and she expressed a desire to highlight those changes for the public.

Ms. Creasey highlighted that she has called a Special Meeting of the Board on May 21. The meeting will have a limited agenda, and as is custom no public comment will be accepted.

Ms. Creasey requested that Jim Chapman, Director of Board Relations, provide a brief overview of the Board's advisory committees and any other committees of the Board.

Ms. Coons requested feedback from the Board on bringing various groups in for performances and lunch.

**ADJOURNMENT**

Mrs. Creasey adjourned the meeting.

Mrs. Grace Turner Creasey, M.Ed.  
President, Virginia Board of Education

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