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VIRGINIA DEPARTMENT OF EDUCATION DUE PROCESS HEARING



Y. PUBLIC SCHOOLS

This Hearing Officer was appointed to hear the referenced due process hearing pursuant to the Individuals with Disabilities Education Act (hereinafter IDEA). The hearing was commenced and concluded on at the School in A transcript of the hearing was received by this Hearing Officer on The parent. Public Schools (hereinafter the LEA). Special Education Coordinator for the LEA, was also present throughout the hearing. The primary issue at this hearing was whether or not was improperly given a long-term school suspension without the benefit of rights pursuant to IDEA.

PROCEDURAL BACKGROUND

On the parent of the parent of

A pre-hearing conference was held with the parties on was informed of the procedural aspects of the hearing and of attendant rights to an public or closed hearing. elected to have a closed hearing. At that time, indicated that would not be represented by counsel. also advised this Hearing Officer that since had filed the request for due process, the Child Study Committee had convened and found

to be eligible for special education services, under the category of Other Health Impaired (OHI). further advised that an IEP (Individual Education Plan) meeting and a Manifestation Determination Review (MDR) were to be held before the day of the due process hearing. advised that would communicate with school personnel in order to facilitate the scheduling of the MDR on an expedited basis. In light of having been found to be eligible for special education, on behalf of the LEA, agreed that should the outcome of the MDR not be to liking, could include that as an issue in this due process hearing, thereby avoiding the need to file another request for due agreed with this. Both sides were advised of the need to present to process. each other and to this Hearing Officer all documents to be presented as evidence at least two days before the hearing. This was complied with. Given the fact that the hearing was to be convened after the end of the school year, and some potential witnesses might not be available to attend the hearing, the parties agreed to discuss further what LEA witnesses were needed and that would provide telephone numbers for any LEA personnel whose testimony was needed, but who could not be at the hearing. This Hearing Officer concurred that telephonic testimony would be pennitted.

On the day of the hearing and prior to the record being opened, informed this Hearing Officer that a MDR had been commenced on and concluded on the committee found that misconduct was not a manifestation of disability and was, therefore, properly given a long-term (one year) suspension from school. Objected to this finding. Although had not previously given a written request for due process on the manifestation determination, with the concurrence of the LEA, draft one at the table, and this issue was added to the other issue at the hearing.

The Issues In The Hearing

has presented the following saues for determination:

Whether or not was given a one year suspension from school
 without having been afforded from school specifically alleges

should, therefore, have convened a MDR and continued to provide with educational services, as provided under Federal and State law.

2. The MDR held on the and the was flaved in that the did.

2. The MDR held on and was flawed in that did not receive prior notice of the purpose of the meeting and was, therefore, unprepared for it. Further, the decision of the committee that misconduct which resulted in suspension was incorrect.

Although was unable to particularize just what remedy is seeking, it is clear to this Hearing Officer that should prevail the appropriate remedy would be reinstatement into educational placement before the suspension and some form of compensatory services for the approximate three months of lost education.

STATEMENT OF FACTS

was a grade student at was in regular education, and had not been identified as eligible for special education. On that day, during a locker search of all student lockers, a knife approximately five inches in length was found in the bottom of a locker which shared with another student. and the other student were interviewed. admitted, in writing, that the belonged to Prior to this incident, disciplinary record consisted of nine incidents, which were primarily related to truancy. was, however, suspended in for having brought another knife to school. On suspended from school for the present incident, with the Principal recommending that be expelled from LEA schools. A disciplinary hearing was subsequently convened at the LEA's Office of School Leadership. The Hearing Officer found that discipline was warranted, however, recommended that attend the LEA's an alternative school. However, because it was so late in the school year and because grades prior to being suspended were failing grades, the Hearing Officer determined that it would be appropriate for not to enroll in the current school year, but rather in the school year.

therefore, has received no education since The LEA has, however, offered the opportunity to go to summer school.

THE PARENT'S POSITION

officials had knowledge that was a child with a disability, and was, therefore, entitled to a Manifestation Determination Review and to continued educational services, whether in placement before the suspension or in an alternative setting, if the outcome of the MDR was that misconduct was not a manifestation of disability. specifically argues that throughout the time of enrollment at School, displayed poor academic performance and emotional/behavioral problems which of teachers and guidance counselor were aware. According to , school personnel should have suspected that problems resulted from a disability and should have been tested for eligibility for special education. contends that was unaware of rights under IDEA and that school personnel had an obligation to pursue the matter and to give some assistance.

Moreover, objects to the outcome of the MDR held on argues that procedural rights were violated in that did not have notice of the purpose of the meeting and was, therefore, unprepared for it. further alleges that was not given an opportunity to present a person or persons with special knowledge to assist at the MDR. Finally, objects to the committee's finding that misconduct was not a manifestation of disabilities of Attention Deficit/Hyperactivity Disorder and Depression.

THE LEA'S POSITION

The LEA first contends that ______ did not make a written request for a special education evaluation, pursuant to IDEA, prior to ______ suspension. Additionally, school personnel had no knowledge that ______ might have been suffering from a qualifying disability, as "knowledge" is defined under IDEA. ______ lack of academic progress was viewed as related to ______ numerous absences from school and/or class, which resulted from

both truancy and suspensions for misconduct. Further, there was no indication in prior school record of academic failure or of special education assessment, other than for speech. Finally, there was no report or communication from a treating clinician which put the school on notice that suffered from any disability. Therefore, was not entitled to the procedural safeguards of IDEA, as a child who had not yet been identified for special education.

Respecting the MRD, the I EA argues that once was identified as eligible for special education, they expeditiously convened a MDR, after noticing the parent of the date. time, place and purpose of the meeting. This was done orally at the eligibility meeting on was aware of the nature of an the day before the scheduled MDR. Further, had received written communication of this from the LEA's Office of School MDR, as Leadership. The LEA's position is that participated in the MDR for almost an hour and shared views and psychologist's report on and that only began to object to the meeting and noted lack of preparation once the committee determined that bringing a to school was not a manifestation of disability. They contend that was subsequently communicated with on more that once occasion and given every opportunity to reconvene the meeting so that could present additional information. refused to attend the continued meeting. The committee, therefore, determined However. that based on the review at the first day of the MDR. Conduct was not a manifestation disability and was, therefore, properly given a long term suspension from school. of

FINDINGS OF FACT

1. School in School in had previously received special education, but only for speech. School records show that was passing.

A Stanford Achievement Test administered on shows that scored in the average range in the core academic areas, with the exception of Math Procedures and Language Editing, in which areas scored somewhat below average (LEA Exh. I-1.4).

- 2. During the course of the school year, received several disciplinary referrals for frequently skipping classes, refusing to attend in-school detentions, stealing and bringing cigarettes and a knife to school on an occasion before the one at issue in this hearing (LEA Exh. I-5). After a disciplinary hearing in respecting the first incident, received a one year suspension. That suspension was subsequently held in abeyance and was placed on probation for the remainder of the school year.
- 3. started the school year with grades of A.C,C,D,E and E in first marking period. grades thereafter deteriorated to almost all E's for the next two marking periods. class absences in each marking period ranged from eight to twelve times. Teachers commented on report cards that showed inattentiveness in class, poor preparation and that progress was affected by poor attendance. It was generally felt that could do the work.
- 4. On ________, after a general search of student lockers, a _______ was found in the locker _______ shared with another student. _______ was interviewed by a security officer and Assistant Principal _______, the latter of whom testified at the hearing. _______ admitted to bringing the _______ to school and placing it in _______ locker so _______ would not get into trouble if it were found on _______ had originally placed the ______ in ______ backpack after using it to work on ______ skateboard. _______ wrote a statement attesting to these facts (Tr. 28-30; LEA Exh. I-5).
- A disciplinary hearing was held on at the LEA's Office of Student Leadership.

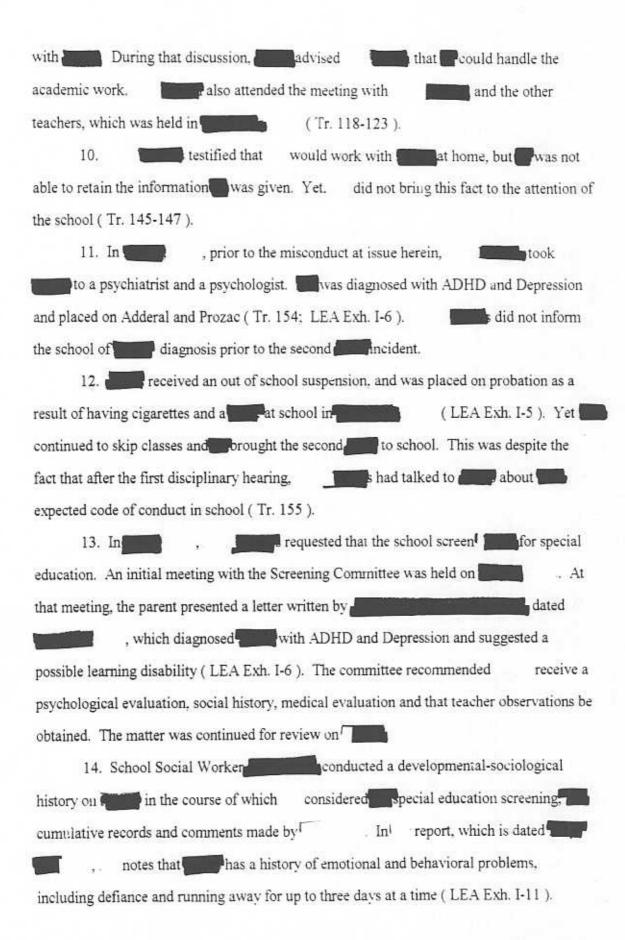
 Disciplinary action against was upheld, however, the recommended expulsion was reduced to a one year suspension. was offered the opportunity to enroll in summer school. Further, the remainder of the suspension, beyond the current school year, was held in abeyance and was given permission to enroll in the Fall at

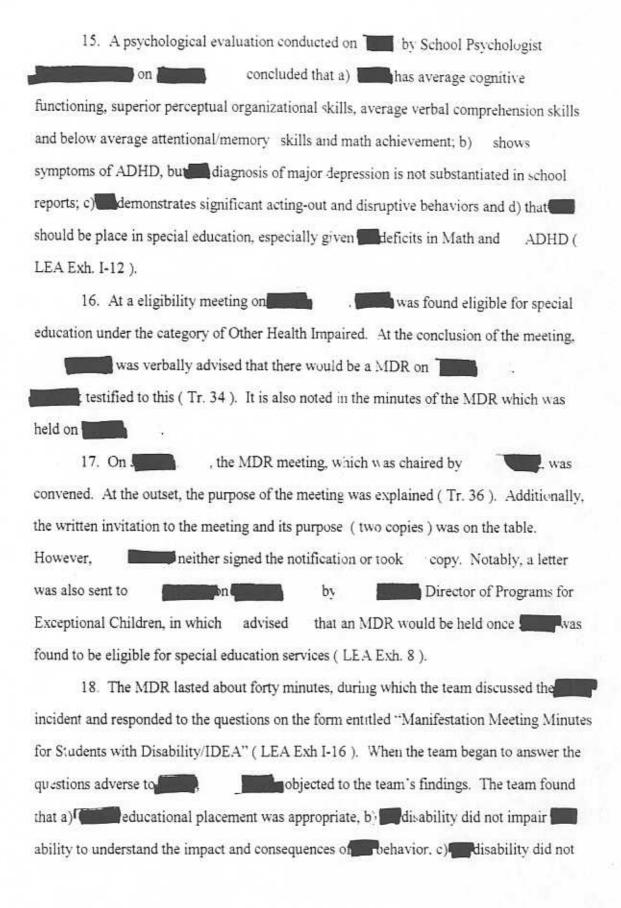
, an alternative school. It was also ordered that be placed on strict probation at

was directed to initiate testing for possible special education services (LEA Exh. I-5). 6. Subsequent to suspension. requested be assessed for special education eligibility. As part of that assessment, all of teachers were asked to write evaluations of class performance (LEA Exh. I-8). Generally, teachers opinions were that often failed to turn in assignments, displayed a bad attitude respecting rules or instruction, lacked motivation, refused to do work and that failing grades were impacted by poor attendance. 7. refusal to perform was, moreover, testified to by Math teacher, According to this witness, was passing early in the school year, but then simply stopped trying. Based upon the witness' observations, lack of motivation seemed directly related to problems had with . This opinion was shared with at a meeting the witness attended in with and other teachers. saw no indication that had a learning disability. also did not observe in any of the typical manifestations of ADHD. (noted that mas taught children with this condition.) At the meeting in question, notably did not express any concern that might have a learning disability; nor did request a special education evaluation (Tr. 75-79). also had several phone conversation about 8. those discussions, they did not discuss having evaluated for a learning disability, but rather for possible drug or alcohol use, which raised as an issue (Tr. 88-90). guidance counselor, established that The testimony of request. concern was with conferred with lack of progress in school. They discussed the possible causes for the lack of progress, which consisted of a) recent military deployment and b) enrollment in a new school. They did not discuss a possible learning disability or any

disability which would warrant a special education evaluation.

also conferred





impair ability to control behavior which was the subject of the disciplinary action and d) misconduct was not a manifestation of disability (LEA Exh. I-16).

- 19. In reaching its conclusions, the MDR team reviewed the documents and minutes from the eligibility meeting on the day before, disciplinary history, school interventions made with respect to and the report from psychologist. They also talked to who acknowledged that knew it was wrong to bring a to school and that would be subjected to consequences for behavior. Most of the team felt that understood the nature and consequences of behavior. They specifically considered whether or not the incident involved any impulsivity, which could be a manifestation of ADHD, and whether or not it involved any intent to use the which could have been a manifestation of had a full opportunity to depression. participate in the discussion. It was only after the team had answered the pertinent questions on the form adversely to that alleged that did not understand the purpose of the meeting and stated had other persons whom wanted present at the meeting (Tr. 102-105). Notably, had previously been provided the written procedural walked out of the MDR meeting, failed safeguards. However, at the time to agree to a continuation date, as was offered by the LEA's Special Education Coordinator, who attended the meeting. (Tr. 102-107).
- 21. On the MDR team reconvened, and after considering refusal to participate or to provide additional information, proceeded to make a manifestation determination based on their discussions and review of the provided (Tr. 107).
- 22. LEA's practice to rule out other possible reasons for the misconduct before testing for special

education, unless the parent makes a specific request for testing. In this case, parent did not request testing prior to (Tr 109-10).

- 23. Notifications of MDR's are frequently verbal, as opposed to written, given the short turn-around time for such meetings after a suspension (ten days). Written notification is then typically given at the actual meeting, according to (1r. 115-116).
- 24. would have wanted to have psychologist or psychiatrist present for the MDR, however, did not want them to have to respond to questions respecting the personal business of | family. It is for this reason that chose not to bring them to either the MDR or to the present hearing (Tr. 156-162).

CONCLUSIONS OF LAW

 RIGHTS WERE NOT VIOLATED UNDER IDEA WHEN WAS SUSPENDED.

IDEA before receiving a long-term suspension is without merit. The Regulations
Governing Special Education Programs for Children with Disabilities in Virginia, Section 8
VAC 20-80-68 (C) 8 (see also 34 CFR 300.121), provided that in the case of a child who has not yet been identified as eligible for special education, if the school has knowledge that has a disability, must be given procedural rights under this chapter, as would any child already identified as eligible. Therefore, if the school had knowledge of adisability, pursuant to 8 VAC 20-80-68 (C) 5, would have been entitled to receive a manifestation determination review prior to the imposition of a long-term suspension. If it had been determined that conduct in bringing the to school was a manifestation of disability and that the disability prevented from knowing that behavior was inappropriate, then the LEA would not have been able to impose the suspension. Had the MDR found no manifestation of disability in misconduct, then could have been suspended, however, would have been entitled to receive on-going educational services by the LEA, although in another setting.

The question is whether or not the school had prior knowledge of disability before was suspended. Under 8 VAC 20-80-68 (C) 8 (B), "a local educational agency shall be deemed to have knowledge that a child is a child with a disability if (i) the parent has expressed concern in writing ... to personnel of the appropriate educational agency that the child is in need of special education and related services; (ii) the behavior or performance of the child demonstrates the need for such services; (iii) the parent .. has requested an evaluation of the child....; or (iv) the teacher of the child or other personnel of the local educational agency has expressed concern about the behavior or performance of the child to the director of special education of such agency or to other personnel of the agency."

Clearly subsections (i), (iii) and (iv) do not apply in this case. The only question is whether or not performance or behavior indicated a need for special education services. contends that poor academic performance throughout the school year and communications with teachers and guidance counselor, in which expressed concern about academic performance, emotional problems and prunning away from home, put the school on notice that needed special education services. However, the facts in this case simply do not support this position. The school records show that was frequently truant from classes. This in and of itself could have accounted for poor academic performance. Notably, prior school record shows that was capable of doing school work. Further, there was some evidence that was having problems with , which could have caused to be emotionally upset. Notably, at the start of the school year, had an adequate academic performance, and teachers generally deemed capable of doing the work. This would not have been the case with a child who was suffering from a learning or other disability which negatively school performance. affected

Moreover, at no point did the parent present any documentation from a clinician which noted that was suffering from a physical or mental disability. One cannot assume that all poor performance or misconduct in school results from a disability

recognized under IDEA. Interestingly, it is noted that is knowledgeable about IDEA and its requirements, given the fact that in written request for due process, quotes IDEA verbatim. Additionally, was able to request that be screened for eligibility for special education in . after suspension. Given apparent knowledge basis, it, therefore, seems that if had previously felt had a disability. would have requested a review by the eligibility team. One can only conclude that prior had no suspicion that had a disability. If the did not have such a suspicion, this Hearing Officer is hard pressed to believe parent that teachers would have had knowledge of any possible disability. In fact, apparently was concerned that drugs or alcohol had something to do with problems. II. THE MANIFESTATION DETERMINATION REVIEW WAS NOT FLAWED AND THE OUTCOME IS SUPPORTED BY THE RECORD

contends that had no notice of the purpose of the meeting on , specifically that it was to determine if bringing the knife to school was a manifestation of disability. 8 VAC 20-80-70 (A) (1) (b) provides that a parent must be given notice of the purpose of all meetings relative to the placement of children found to be eleilgible for special education. However, there is no requirement that the notice be in writing. In fact, subsection (c) (3) requires that an LEA keep records of attempts to ensure a parent's involvement in placement meetings, in a manner consistent with the notification requirements for IEP meetings, as addressed in 8 VAC 20-80-62 (D) (2) (a) (1). The latter section provides that the "notice should be in writing, but may be given by telephone or in person with proper documentation." Additionally, 34 CFR 300.345 (3) (d) (1) provides that the LEA keep detailed records of telephone calls or visits to parents' homes to show a record of attempts to arrange for a parent to participate in meetings regarding children with disabilities. This hearing officer has no doubt that knew of the nieeting on and its purpose.

In the case of a MDR, in which the Virginia Department of Education Regulations require the LEA to act quickly, there is often insufficient time to give a parent written notice. However, the testimony was that the written notice of the purpose of the meeting and the procedural safeguards were presented to at the meeting. The matter is however moot, since received verbal notification the day before, which under the above-referenced statutory cites was sufficient. Based on the testimony of the MDR had gone on for almost an hour and the committee had answered the relevant questions before objected to the meeting and alleged that unprepared for it. Further, was given ample opportunity to resume the meeting on and bring any expert of choice, but elected not to do so. cannot now claim that the proceeding was flawed.

WAS NOT A MANIFESTATION OF DISABILITY

suspension from school, was found to be eligible for special After education given diagnoses of ADHD and Depression. There is absolutely nothing in the testimony to support the contention that bringing the knife to school was a manifestation of these disabilities. The testimony of a special education expert, states the case well. The act was not an act of impulsivity associated with ADHD; nor was it an act showing intent to harm, as might be the case if it were related to did not present an expert at the hearing to counter this depression. view. Moreover, from own statement have that it was wrong to bring the knife stated that the locker because did not want to get in to school. In fact, trouble if it were found on The fact that forgot it was in the locker for two weeks has not been proven to be a consequence of disabilities.

CONCLUSION

This Hearing Officer finds that was properly given a long term suspension from school, and that the LEA did not violate rights under IDEA since had not yet been found eligible for special education and the school had no knowledge that required special education because of a disabling condition. Further, the parent's notice rights were not violated when the manifestation determination review was convened, and the decision that misconduct was not a manifestation of disability was supported by the facts in this case. The LEA has, therefore, prevailed on all issues in this hearing. The parties are notified that they have one year from the date of this decision to appeal it to either the Virginia Circuit Court or the United States District Court

Dated:



CERTIFICATION

I hereby certify that a true copy of the aforesaid Decision was mailed to the parties of record this